INTERNATIONAL FOOTBALL ASSOCIATION BOARD

1970

MINUTES of the
ANNUAL GENERAL MEETING
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OF THE 
INTERNATIONAL FOOTBALL ASSOCIATION BOARD, 
HELD AT THE CALEDONIAN HOTEL, INVERNESS, 
ON SATURDAY, 27th JUNE, 1970.

The following constituted the Board—

**THE FOOTBALL ASSOCIATION**

- Dr. A. Stephen
- Mr. L. T. Shipman, M.B.E.
- Mr. A. D. McMullen
- Mr. D. Follows, C.B.E., B.A. (Secretary)
- Mr. E. M. Miller, M.B.E.

**THE SCOTTISH FOOTBALL ASSOCIATION**

- Mr. H. S. Nelson, J.P.
- Mr. R. G. Grimshaw
- Mr. J. R. Aitken
- Mr. G. F. Fox
- Mr. W. P. Allan, J.P. (Secretary)
- Mr. E. Walker (Asst. Secretary)

**THE FOOTBALL ASSOCIATION OF WALES**

- Mr. T. E. Russell, F.C.C.S.
- Mr. G. Owens
- Mr. T. H. Squire
- Mr. L. Withers
- Mr. H. Powell, O.B.E. (Secretary)

**THE IRISH FOOTBALL ASSOCIATION**

- Mr. H. H. Cavan
- Mr. S. Walker
- Mr. W. J. Drennan, J.P. (Secretary)

**FEDERATION INTERNATIONALE DE FOOTBALL ASSOCIATION**

- Sir Stanley Rous, C.B.E.
- Prof. Dr. M. Andrejevic
- Mr. Koe Ewe Telk, P.J.K.
- Mr. R. Masson
- Dr. H. Kaser (Secretary)

Mr. H. S. Nelson, President of the Scottish Football Association, presided at the meeting, and Mr. W. P. Allan acted as Secretary.

1. **Chairman’s Remarks.**

The Chairman welcomed the Board to Scotland, and in the course of his remarks made special reference to—

- (a) Mr. R. G. Grimshaw and Mr. G. F. Fox, who were attending their first meeting of the Board,
- (b) the death of Lt. Col. C. F. Limitt, C.C., J.P., B.Sc., a Life Vice-President of The Football Association, who had attended meetings of the Board from 1960 to 1968, and
- (c) Mr. E. M. Miller, who was congratulated on the award of M.B.E., conferred upon him by Her Majesty The Queen, in the New Year Honours List.

2. **Minutes.**

The minutes of the Annual Meeting held at St. Helier, Jersey, on 21st June, 1969, were adopted.

**Business Arising—**

- (a) Experimental matches
  
  There was submitted a report by Kilmarnock F.C., on matches which they had played in the United States of America, and in Canada, in the summer of 1969.
  
  No action was taken.

- (b) Report by the Working Party
  
  The Chairman intimated that, although there was no report, as such, the Working Party had met on 20th February, 1970, and their views on all of the matters which they then discussed, were contained in the agenda paper.
3. **Laws of the Game.**

(a) **PROPOSALS BY THE FEDERATION INTERNATIONALE DE FOOTBALL ASSOCIATION**

**LAW III—NUMBER OF PLAYERS**

<table>
<thead>
<tr>
<th>PRESENT LAW</th>
<th>PROPOSED AMENDMENT</th>
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</thead>
<tbody>
<tr>
<td>1. ..........</td>
<td>1. ........</td>
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<tr>
<td>2. ..........</td>
<td>2. ........</td>
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</tbody>
</table>
| 3. One of the other players, or a named substitute (if allowed) may change places with the goalkeeper, provided that notice is given to the Referee before the change is made. | 3. Delete the words—
"Provided that notice is given to the Referee before the change is made." |

**Punishment:**

If, without the Referee being notified, a player or a named substitute changes places with the goalkeeper during the game, at the half-time interval, or at any other interval in a game in which extra time is played, and then handles the ball within the penalty area, a penalty kick shall be awarded.

The proposal was withdrawn.

(b) **PROPOSAL BY THE FOOTBALL ASSOCIATION OF WALES**

**LAW XII—FOULS AND MISCONDUCT**

<table>
<thead>
<tr>
<th>PRESENT LAW</th>
<th>PROPOSED AMENDMENT</th>
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</thead>
<tbody>
<tr>
<td>A player who intentionally commits any of the following nine offences:—</td>
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<tr>
<td>(a) ..........</td>
<td>(a) ..........</td>
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<tr>
<td>(b) ..........</td>
<td>(b) ..........</td>
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<td>(c) ..........</td>
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<td>(d) ..........</td>
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<td>(f) ..........</td>
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</table>
| (g) Holds an opponent with his hand or any part of his arm. | (g) Holds an opponent with his hand or any part of his arm, or when not playing the ball, intentionally obstructing an opponent, i.e., running between the opponent and the ball, or interposing the body so as to form an obstacle to an opponent."

[(g) Hold an opponent with his hand or any part of his arm.]

A player committing any of the five following offences:—

1. .......... |
| 2. .......... |
| 3. When not playing the ball, intentionally obstructing an opponent, i.e., running between the opponent and the ball, or interposing the body so as to form an obstacle to an opponent. |

4. .......... |
| 5. .......... |
| (a) .......... |
| (b) .......... |

The proposal was withdrawn.

(c) **PROPOSAL BY THE FEDERATION INTERNATIONALE DE FOOTBALL ASSOCIATION**

**LAW XVII—CORNER KICK**

<table>
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<th>PRESENT LAW</th>
<th>PROPOSED AMENDMENT</th>
</tr>
</thead>
</table>

When the whole of the ball passes over the goal line, excluding that portion between the goalposts, either in the air or on the ground, having last been played by one of the defending team, a member of the attacking team shall kick the ball from within the quarter circle at the nearest corner flagpost, which must not be moved, i.e., a corner kick. A goal may be scored direct from such a kick. Players of the team opposing that of the player taking the corner kick, shall not approach within ten yards of the ball until it is in play, i.e., it has travelled the distance of its own circumference, nor shall the kicker play the ball a second time until it has been touched or played by another player.

**Punishment:**

For an infringement of this Law, an indirect free kick shall be awarded to the opposing team, to be taken from the place where the infringement occurred.

Delete the first sentence and substitute:—

"When the whole of the ball passes over the goal line, excluding that portion between the goalposts, either in the air or on the ground, having last been played by one of the defending team, a member of the attacking team shall take a corner kick, i.e., the whole of the ball shall be placed within the quarter circle at the nearest corner flagpost, which must not be moved, and it shall be kicked from that position."

The proposal was adopted.

(a) PROPOSAL BY THE FOOTBALL ASSOCIATION
AND BY THE FEDERATION INTERNATIONALE DE FOOTBALL ASSOCIATION
LAW IV—PLAYERS' EQUIPMENT

Present Decision No. 6

A player who has been prevented from taking part in a game or who has been sent off because of an infringement of Law IV, and who enters or re-enters the field of play to join or re-join his team, shall be cautioned.

If the Referee stops the game, etc.

The proposal was adopted.

(b) PROPOSAL BY THE FEDERATION INTERNATIONALE DE FOOTBALL ASSOCIATION
LAW XII—FOULS AND MISCONDUCT

Present Decision No. 6

If play is stopped in order to caution a player who infringes Law XII (j) the game must be restarted by the Referee awarding an indirect free kick at the place where the infringement occurred and not at the place where the ball was at the moment of the stoppage. In this respect, the letter and spirit of Law XII do not oblige the Referee to stop the game to administer the caution, but that he can always apply the advantage clause.

It was agreed to accept a recommendation by the Working Party that the present decision be deleted and that the following be substituted therefor:

"6. The letter and spirit of Law XII do not oblige the referee to stop a game to administer a caution. He may, if he chooses, apply the advantage clause."

(c) PROPOSAL BY THE FOOTBALL ASSOCIATION OF WALES

LAW XII—FOULS AND MISCONDUCT

Present Decision No. 8

If a player intentionally stretches his arms to obstruct an opponent and steps from one side to the other, moving his arms up and down to delay his opponent, forcing him to change course, but does not make 'bodily contact', the Referee shall caution the player for ungentlemanly conduct and award an indirect free kick. This applies also to players who attempt to prevent the goalkeeper from putting the ball into play in accordance with Law XII 5(a).

Decisions 9, 10, 11, 12, 13 and 14.

Proposed Amendment

Delete.

Renumber as 8, 9, 10, 11, 12 and 13, respectively.

Add a new decision as follows:

"14. If an attacking player intentionally stretches his arms to obstruct the opposing goalkeeper, and steps from one side to the other, moving his arms up and down to delay the goalkeeper, forcing him to change course, but does not make 'bodily contact' in an attempt to prevent the goalkeeper from putting the ball into play in accordance with Law XII 5(a), the Referee shall caution the attacking player for ungentlemanly conduct and award an indirect free kick."

The proposal was withdrawn.

5. Other Business.

(a) LAWS OF THE GAME—QUERIES

(i) LAW III—NUMBER OF PLAYERS

The Football Association enquired if it were desirable that a penalty kick should be awarded, if a player, or a named substitute who had changed places with the goalkeeper without the referee being notified, handled the ball within the penalty area.

It was agreed to delay consideration.

(ii) LAW X—METHOD OF SCORING

The Scottish Football Association asked:

1. What action should be taken against the substitute player?

2. If the Referee should award a goal?

3. How the game should be restarted if the answer to (2) is "no"?

if, during an attack on goal, the substitute player of the defending team, who had neither asked, nor been given permission to join his team, and who was standing behind the goal line, entered the field, succeeded in playing the ball, but did not stop it from entering the goal.
It was decided to inform the Scottish Football Association that the substitute player should, in the circumstances, be regarded as an outside agent, and that—

(a) He should be cautioned.
(b) The referee should not award a goal.
(c) The game should be restarted by means of a dropped ball.

(b) DECISIONS OF THE INTERNATIONAL BOARD—QUERIES

(i) LAW XII—FOULS AND MISCONDUCT

The Federation Internationale de Football Association enquired if Decision no. 10 were consistent with the Laws of the Game.

The Federation Internationale de Football Association were informed that the words "and shall not be replaced ", occurring at the end of Decision no. 10 as it appears in the ' Universal Guide for Referees ', should be deleted, in order to conform with paragraph (b) of item 6—Other Business—of the minutes of the meeting of the International Football Association Board of 21st June, 1969.

(ii) LAW XIV—PENALTY KICK

The Federation Internationale de Football Association enquired if certain paragraphs, unspecified, could be deleted from Decision no. 7.

It was agreed to accept a recommendation by the Working Party, viz., that—

(a) Decision no. 8 should become Decision no. 10.
(b) Paragraphs (g) and (h) of Decision no. 7, should become Decisions 8 and 9, respectively, and should read:

"8. If, when a match is extended to allow a penalty kick to be taken or retaken, and before the kick has been completed, the ball is stopped by an outside agent, the game shall be further extended to allow the penalty kick to be taken properly."

"9. If any defending player infringes the Law and encroaches, play shall be extended for the penalty kick to be retaken under the provisions of this Law."

(c) MEMORANDUM—"CO-OPERATION BETWEEN REFEREE AND LINESMEN"

PROPOSALS BY THE FEDERATION INTERNATIONALE DE FOOTBALL ASSOCIATION

(pages 30 and 31 of the ' Universal Guide for Referees ')

Present Wording

To indicate which side is entitled to:—

1. The corner kick
2. The goal kick
3. The throw in

To assist the Referee, etc.

The assistance referred to in (c) is:

1. 
2. 
3. 
4. 

Proposed Amendment

Delete and substitute:

" (b) To indicate when the ball has crossed the goal line and whether a corner kick or a goal kick is to be awarded.

(c) To indicate which side is entitled to the throw in."

To become paragraph (d)

Delete " (c) " and substitute " (d) ."

Delete (1) ... (4) .......

Present Wording

The Referee will co-operate with his linesmen on the following matters and indicate to them:

(a) 
(b) 
(c) 
(d) 
(e) 
(f) 
(g) 

Proposed Amendment

Delete and substitute:

"The Referee will operate the diagonal system of control when his linesmen are neutral. When they are not neutral he shall inform them which method he intends to operate. He will co-operate with his linesmen on the following matters and indicate to them":—

(a) 
(b) 
(c) 
(d) 
(e) 
(f) 
(g) 

The general procedure which he proposes to adopt as match official, viz.—diagonal system of control or which other method he prefers.

(b) Delete.

The proposals were adopted.

(d) DIAGONAL SYSTEM OF CONTROL

PROPOSAL BY THE FEDERATION INTERNATIONALE DE FOOTBALL ASSOCIATION

"That in diagram 4 on page 34 of the 'Universal Guide for Referees', the position of Linesman no. 2 be altered to bring it into conformity with the descriptive wording, and that all reference to the alternative position for the Referee, be deleted."

It was agreed to accept the proposal in so far as it related to the position of Linesman no. 2.
(c) BALLS—APPROVED MATERIALS

The Board approved the materials used in the manufacture of a ball (Haricon) which consists of an outer casing of leather, lined with nylon, and for a provisional period of one year, pending reports, of one (Mitre Multiplex) of laminated material composed of rubber, and synthetic and impregnated fabrics.

(f) STUDS

The Board expressed concern regarding the situation in relation to the type of stud currently in use. It was noted that many do not conform to the specification laid down in the Laws of the Game, and that many are less than half an inch in diameter.

Complaints were received about the dangerous consequences resulting from the use of worn studs, particularly plastic studs, and of worn plastic soles.

It was agreed to ask all interested parties to report on any incidents which reflected adversely on any particular type of stud, and it was decided to review the position at the next meeting of the Board, in the light of any reports which might be received.

It was agreed also, that the Federation Internationale de Football Association should issue a circular letter on the subject, drawing particular attention to the fact that filing of studs is forbidden.

(g) TRENDS IN MODERN FOOTBALL

The Board accepted a proposal by the Federation Internationale de Football Association, that the practice of drawing lots to determine which of the two teams in a drawn match in a knock-out competition should be declared the winner, be discontinued, and be replaced by the taking of penalty kicks, subject to the following conditions:

1. The referee shall choose the goal at which all of the penalty kicks shall be taken.
2. Each team shall take five penalty kicks. The kicks shall be taken alternately.
3. The referee shall toss, and the team whose captain wins the toss shall take the first kick.
4. The team which scores the greater number of goals shall be declared the winner.
5. Only the players who are on the field at the end of the match, which shall mean at the end of extra time, in so far as a match in which extra time is authorised, is concerned, shall be eligible to take part in the penalty kicking.
6. If, after each team has taken five kicks, each has scored the same number of goals or neither has scored, the taking of penalty kicks shall continue, in the same order, until such time as each has taken the same number of kicks and one team has scored a goal more than the other.
7. Each kick shall be taken by a different player, and not until all eligible players of any team, including the goalkeeper, have taken a kick, may a player of the same team take a second kick.
8. Any player who was on the field at the end of the match (see paragraph 5) may change places with his goalkeeper at any time during the taking of the penalty kicks.
9. All players, other than the two goalkeepers and the player taking the kick, shall remain within the centre circle whilst the taking of the penalty kicks is in progress. The goalkeeper who is colleague of the kicker shall take up position outside the penalty area, behind the line which runs parallel with the goal line, and at least ten yards from the penalty mark.
10. Unless stated to the contrary herein, the conditions of Law XIV will apply, in the taking of these kicks.

(h) CONDUCT AND CONTROL OF THE GAME

The attention of the Board was directed to a memorandum issued by The Football League, in November, 1969. It was felt that, although its terms were not without merit, they were, in some respects, contrary to the Laws of the Game.

The representatives of the Federation Internationale de Football Association intimated that referees had been instructed to take the same action in relation to encroachment in the matches in the World Cup Competition, played recently in Mexico, as had been advocated by The Football League.

They undertook to draft a suitable alteration to the Laws of the Game. In the circumstances, it was decided not to take any action in relation to the memorandum issued by The Football League, other than to recommend a revision of the terms of item 7, which referred to the use of foul and abusive language.

(i) TELEVISION

The Board deprecated the emphasis placed in television recordings and television comment which challenged the authority of the referee. It was agreed to request the television authorities to refrain from any slow motion play-back which reflected, or might reflect, adversely, on any decision of the referee.


The Football Association of Wales invited the members of the Board to meet at Swansea, on 19th June, 1971.

A vote of thanks to the chairman concluded the meeting.
THE INTERNATIONAL FOOTBALL ASSOCIATION BOARD
at the Caledonian Hotel, Inverness - 27th June, 1970.

Delegates

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Mr. Koe Ewe Teik
Mr. R. Masson
Dr. H. Kaser

Signatures

[Signatures of delegates and officials]